- 1 our customers. I'm the president of the company and there
- 2 are two levels of organization between the customer and me.
- 3 We have managers and we have workers and me, and that's the
- 4 organization. I have 15 people who report directly to me,
- 5 and then there's about 65 people who report to those 15, and
- 6 that's our corporation. We have a board of directors of 7
- 7 people, including me.
- 8 So we're close to customers, cost structures are
- 9 low, we make fast decisions.
- 10 DOCTOR MICHEL GUITE: I also think that there is a
- 11 sort of ideological romanticism in urban markets about what
- 12 rural America is, and especially where there's big policy
- issues at stake, it's easy to say, well, what about those
- 14 people at the end of that country road?
- 15 But, in fact, that country road has the same
- 16 complicated demographics that a lot of urban and suburban
- 17 streets have.
- 18 I'd heard revocative presentation about Maine and
- 19 I'm sympathetic to those islanders, but I also know what
- 20 some of those island phone properties are going for sale
- 21 for, and if you have to pay \$100 million to buy it, it just
- 22 can't be that poor.
- So the fact is we're in a tremendously rich
- 24 country and the richness of it goes right to the end of the
- 25 road in every state of the union. Of course, we can find a

- 1 few examples. Of course, there is a trapper's cottage
- 2 somewhere in Alaska where there's no phone service and, of
- 3 course, you can find half a percentage point of cases where
- 4 you just can't get there, but the word, rural America,
- 5 really is often misused.
- 6 And what we see in Vermont, and we have some of
- 7 the most rural parts of Vermont, is that there is a lot of
- 8 really demanding people that are being served by lots and
- 9 lots and lots of competition. I don't know a single village
- in our service area that doesn't have at least four ISPs,
- 11 for example, out there fighting for every single customer.
- 12 THE HONORABLE JACK R. GOLDBERG: Does this country
- 13 have an obligation to ensure that that trapper in Alaska is
- 14 served, or is that something that we leave to the market?
- DOCTOR MICHEL GUITE: Well, I think, maybe, but
- 16 that's way outside my kind of realm of concerns. I'm just
- 17 worried about my 14 towns in rural Vermont and those people
- 18 call them kind of the end of the road, and they aren't at
- 19 all the end of the road. They're really prosperous, busy,
- 20 bustling places where people have moderately high incomes
- 21 and middle incomes, and they want to spend that money and
- 22 getting their kids the best education they're demanding.
- And when the MCIs and Sprints of the world say,
- 24 gee, they're not going to get served if you don't do X, Y,
- 25 Z, my answer is it's complete nonsense, and market values

- 1 for those properties prove it.
- THE HONORABLE JACK R. GOLDBERG: By the way, just
- 3 for the record, there is no more MCI. They've dropped that
- 4 from their name and they're now known as Worldcom.
- 5 Commissioner Perlman.
- 6 THE HONORABLE BRETT A. PERLMAN: Yeah. I didn't
- 7 really have a question, but really just a comment, which I
- 8 think this has been really one of the more interesting
- 9 panels in the sense that we've heard about real needs and
- 10 real communities, and I think at the end of the day that's
- 11 really what this is all about.
- 12 So I salute all of you for that focus. I think
- 13 that's a very important focus, and I guess my only question
- 14 is, can I get a VTel hat?
- 15 (Laughter.)
- 16 DOCTOR MICHEL GUITE: If anybody wants a VTel hat
- 17 you just simply e-mail me and we'll send you one, and of
- 18 course you can get one.
- 19 THE HONORABLE JACK R. GOLDBERG: And now I'm going
- 20 to put somebody else on the spot.
- 21 Commissioner Tom Welch from Maine is the Chairman
- of a commission in a rural state, and I'd like to hear his
- 23 perspective on some of these issues.
- THE HONORABLE THOMAS L. WELCH: Well, I think one
- of the first things that's really come up on this panel is

- 1 at what point should public policy intervene to drive the
- 2 market to somewhere where it would not otherwise go?
- And I think what I've heard today is that we
- 4 shouldn't make assumptions lightly about where the market
- 5 will go on its own.
- I think there will come a point, and I'm sure
- 7 there are some of those points in Maine and I think we've
- 8 heard some of them described where either the cost structure
- 9 or the demographics or something else about them will make
- 10 it so unlikely, and after a period of time we'll see that it
- 11 actually hasn't gotten there, that some kind of
- 12 intervention, preferably incentive mechanisms, is going to
- 13 be necessary.
- But I think we do make assumptions about who needs
- 15 what at our peril in this business, and I think creating
- 16 perhaps the first and most important step is one that Ken
- 17 mentioned. Let's make sure we're not either handicapping
- 18 the field or impeding its development before we decide to
- 19 lay out several more billions of dollars, which may create
- 20 its own set of political issues and make it more difficult
- 21 when you do identify the particular areas that really do
- 22 need support, to actually get support to them.
- So I guess, based on what I've heard, my
- 24 preference is to think about -- you know, let the market
- work, think about the targets that you're going to need, try

- 1 to identify the services that you think you really want out
- 2 there or the category of services, and not try to impose a
- 3 solution right now, that may have the effect of impeding the
- 4 market development and ultimately making it very difficult
- 5 to reach those particular locations with particular people
- 6 who can't afford to get the services.
- 7 THE HONORABLE JACK R. GOLDBERG: Thank you.
- 8 Do we have any other questions in the audience?
- 9 Okay, Commissioner, Perlman.
- 10 THE HONORABLE BRETT A. PERLMAN: In the NECA
- 11 presentation this morning there was a chart in here that I'm
- 12 looking for that -- a pie chart that laid out kind of the
- 13 potential DSL rural market. It was Page 4 of the NECA
- 14 presentation.
- And I was just wondering how typical this data is
- 16 for some of the rural Telcos. It said that on average
- 17 45 percent of the lines are under 13,000 feet, 7 percent are
- 18 greater than 34,000 feet, and 46 percent are between 13 and
- 19 34. And I think what that indicated is, you know, there
- 20 were different technological solutions to reach different
- 21 types of customers.
- 22 And is that pretty typical of what you're finding
- 23 in Vermont or in the Berkshires, and how are you addressing
- the fact that people have different loop points and how are
- you able to serve those customers, particularly on the end

- 1 of the wrong loop?
- DOCTOR MICHEL GUITE: I heard, also, that NECA
- 3 comment that Paradine has a technology for over 30,000-foot
- 4 loop points, and I didn't know that previously. But so far,
- 5 we've gone to our customers and said, anything that's, I
- 6 believe, under 18- or 19-thousand feet can get served, and
- 7 we're rolling that out, and that's about 75 to 78 percent of
- 8 our total customer base.
- 9 My belief is, that as we get to that 15 or so
- 10 percent penetration, then those numbers will be moving up
- and we'll be able to get to 80 or 90 percent, the customer
- 12 base, within the next couple of years or so. But I hadn't
- 13 thought of using a different technology, and I don't know
- 14 how complex it is at the CO to have two different
- 15 technologies.
- 16 MS. CHRISTA M. PROPER: In Richmond, it's really
- 17 not an issue, because all 1200 of our access lines are in a
- 18 15,000 square feet radius, so we really don't -- we'll be
- 19 able to serve all 1200 customers of DSL, if they'd like the
- 20 DSL product, which we're hoping that they will. And we're
- 21 reselling DSL on the CLEC side, so right now that's not an
- 22 issue.
- THE HONORABLE JACK R. GOLDBERG: Larry Strickling.
- MR. LAWRENCE E. STRICKLING: Well, I'm struck by
- 25 the fact that -- and this is really directed to the small

- 1 telephone companies on the panel -- that you're able to
- 2 offer your service in these rural areas at least as cheaply
- 3 and in some cases maybe more cheaply than the large
- 4 incumbents are able to provide it in the urban areas, and we
- 5 also heard that the large incumbents having a much larger
- 6 service area are concentrating on their urban and denser
- 7 areas, first, before they expand to the rural areas.
- And I guess my question is: Do you think that
- 9 you, as the small companies, are perhaps better able to
- 10 provide these advanced services in the rural areas of the
- incumbent entering as a CLEC, like Richmond has, and do you
- 12 all see yourself in a better position to do that than even
- 13 the incumbent can do it and getting there faster; and, if
- 14 so, are there any particular regulatory barriers, state or
- 15 federal, that you see that perhaps are preventing you from
- 16 making that CLEC entry.
- 17 MS. CHRISTA M. PROPER: I think that was the
- 18 reason that we entered the CLEC area, was because of all the
- 19 regulatory requirements on the ILEC side of the house.
- 20 That's what forced us into the CLEC business. And we're
- 21 really at the planning stages of deploying our DSL product.
- 22 And so as far as regulatory obstacles on the CLEC
- 23 side, I can't really state anything on that side of the
- 24 fence.
- But I think in some instances we will be more

- 1 competitive entering Bell Atlantic's arena and offering our
- 2 DSL service by putting in all facilities and leasing some of
- 3 their transmission equipment and some of their facilities.
- 4 So I think you're absolutely right in some
- 5 instances.
- 6 DOCTOR MICHEL GUITE: I look at it a little bit
- 7 differently.
- If you look at the personnel accounts for the Bell
- 9 Operation Companies for the last 15 years, they've been
- 10 chopping tens and tens and tens of thousands of people every
- 11 two and three years. You see more numbers being cut.
- Well, we bought our property from GTE. We bought
- 13 it with very few employees, so that we basically have had
- 14 the opportunity to remain approximately stable and to grow
- as we need a small number of people, and they're kind of
- 16 coming down to a vastly more efficient set of operations.
- 17 So their costs are coming down to where ours are,
- 18 but we had the advantage of buying a property that was just
- 19 lines and didn't have a whole lot of costly overhead.
- 20 And so could we go more cheaply into the CLEC
- 21 area?
- The reason we probably can is that with the new
- 23 FCC, I guess June 22nd, mandated loop overhead or shared
- loop access that's out there, line sharing, if it's really
- 25 true that we can buy access to a loop or 5 or 6 or

- 1 7 dollars, it must be costing them an awful lot more than
- 2 that to let us have that, so that the reasons that it would
- 3 be cheaper for us to go into competition is that we're
- 4 basically getting something from them at a cost that doesn't
- 5 support what it's costing them to give it to us.
- So in a way, we've been given sort of a noose
- 7 around their neck; so, yes, we can provide service cheaper
- 8 than they can, but it doesn't seem in the long run that even
- 9 the FCC could sustain that indefinitely, because it just
- 10 doesn't make any economic sense.
- THE HONORABLE JACK R. GOLDBERG: I see people from
- 12 SNET sitting back there shaking their head and agreeing with
- 13 you.
- MR. RODERICK N. ANSLEY: I'd just like to make a
- 15 comment on cost structure, as well.
- 16 Costs are generally driven by processes. And
- 17 reflecting back to my Frontier days and understanding what I
- 18 think are processes in a typical larger telephone company, a
- 19 customer who has a repair issue calls into a large call
- 20 center, usually hundreds of miles away from the point of
- 21 service, talking with someone who has no knowledge
- 22 whatsoever of the geographic area or any idiosyncracies of
- 23 the area or necessarily anything about the network in that
- 24 area.
- They take some information that is some times

- 1 helpful to the technician who finally makes the call or
- 2 maybe isn't helpful to that technician.
- But I'm trying to describe for you very quickly a
- 4 process that's pretty screwed up, I think.
- 5 Typically, the way our CLEC technician will take a
- 6 trouble call from a customer is that the cell phone on his
- 7 belt will ring, he will talk directly to the customer, he
- 8 will make a specific appointment with that customer, knowing
- 9 what his workload is for the rest of the day for the next
- 10 couple of hours, and will call on that customer and fix the
- 11 problem. There's nobody else involved until the trouble is
- 12 fixed. And now we track it for historical statistical
- 13 reasons.
- An example of why a process in a small company
- 15 works better than a large company.
- 16 THE HONORABLE JACK R. GOLDBERG: Thanks.
- Do we have any other questions?
- 18 Anybody in the audience who wishes to ask
- 19 questions?
- I think we've come to the end of the day. I'll
- 21 turn the microphone over to Commissioner Powell.
- I would like to say the whole day was full of very
- useful information and this to produce the most readable,
- 24 interesting evidence ever issued.
- THE HONORABLE MICHAEL K. POWELL: Well, I'm going

- 1 to be brief. It's been a long day and we started in the
- 2 introduction talking about the criticality of understanding
- 3 this issue in terms of its components. You'll either join
- 4 those components or you'll die with this problem. And I
- 5 think that we made some very significant progress in
- 6 advancing our understanding on at least what we're looking
- 7 for, even if we don't know what it is yet.
- It's clear to me that we're still in a world where
- 9 there's more unknown than known. And I think that the
- 10 comments that have been echoed consistently about being
- 11 cautious from a regulatory standpoint when you know less
- 12 than you know are well-advised. But that's not to lose
- 13 sight of the fact that it's all done in the interest of
- 14 consumers and making situations like the State Senator
- 15 talked about have solutions.
- And I think that that's one of the more important
- 17 messages that we've learned.
- We've learned some of the specifics, like the
- 19 effects of teledensity and income, and we can begin to
- 20 understand and break those down more quickly.
- We've learned that there are methods for
- 22 potentially driving further penetration, even in communities
- 23 that you wouldn't first imagine, like aggregation
- 24 strategies, which I learned a lot about.
- 25 And we've seen something, in Washington, I used to

- 1 call Big Guy Myopia.
- We have a tendency to make policy in the name of
- 3 Bell Atlantic, MCI, Worldcom, Sprint and AT&T, and presume
- 4 that that size somehow serves as a regulatory model for
- 5 everyone. And despite the statistics and the academics,
- 6 there are success stories in rural America that need to be
- 7 brought to the floor and emphasized, because I think those
- 8 lessons can be distributed to other communities, the
- 9 creativity of people like yourselves, who found ways to make
- 10 the connection, and we need to be a conduit for distributing
- 11 that to others.
- 12 You know, it reminds me of a simple fact, that
- 13 rarely is significant technological change brought about by
- 14 large incumbents. It's almost invariably true that the
- 15 innovator or entrepreneur is one who refuses to -- who sees
- 16 a unique opportunity to succeed, but the incumbents don't,
- 17 or alternatively doesn't have the choice to walk away.
- 18 And while some of the larger companies may be able
- 19 to turn away from some of these markets, those who service
- them diligently are members of the community don't.
- 21 And I think it's important to remember we're in an
- 22 infant phase of technology and where there's still
- 23 technological progress to be made, and innovation that can
- 24 be employed to solve some of these problems.
- I mean, daily, we see new technological

- 1 developments to make things that they used to say couldn't
- 2 be done done.
- One example, Mr. Ansley, while you were sitting
- 4 there talking, I e-mailed my office, I've read your
- 5 April 27th press release about your antenna, I have people
- 6 looking into where your license is. And I got all the
- 7 details right here on my little ---
- 8 (Laughter.)
- 9 THE HONORABLE MICHAEL K. POWELL: I had hoped I
- 10 would have an answer before we were done, but I'm sorry, I
- 11 haven't got that yet.
- 12 (Laughter.)
- THE HONORABLE MICHAEL K. POWELL: But with that,
- 14 let me, please, just thank everyone who participated.
- 15 I found it an outstanding day, and to all you
- 16 diehard audience members who sat through the whole thing, we
- 17 appreciate it.
- Thank you very, very much, and we hope we see you
- 19 again.
- Thank you.
- 21 (Pause.)
- 22 (Whereupon, the hearing was concluded.)
- 23 //
- 24 //
- 25 //

## CERTIFICATE OF REPORTER AND TRANSCRIBER

This is to certify that the attached proceedings before the: Federal Communications Commission

In the Matter of:

Field Hearing on Deployment of Advanced Telecommunications Services in Rural Areas

Place: Lowell, Massachusetts

Date: May 22, 2000

were held as herein appears, and that this is the true, accurate and complete transcript prepared from the notes and/or recordings taken of the above entitled proceeding.

May 22, 2000

May 30, 2000